

Chapter 25--Procurement, Conflict of Interest

25.010. Purchasing agent designated. The City Clerk is hereby designated as purchasing agent for the City. The City Clerk, when authorized, shall procure for the City bids for supplies and services needed by the City, in accordance with the procedures prescribed by this chapter or required by law.

1. Except as provided in this chapter, it shall be unlawful for any City officer or employee to order the purchase of any supplies or make any contract within the purview of this chapter other than through the City Clerk, and any purchase ordered or contract made contrary to the provisions hereof shall not be approved by City officials, and the City shall not be bound thereby.

25.020. Duties generally. In addition to the purchasing authority conferred in the preceding section, and in addition to any other powers and duties conferred by this Code or other ordinance, the City Clerk shall:

1. Act to procure for the City the highest quality in supplies and contractual services at the least expense to the City.

2. Discourage uniform bidding and endeavor to obtain as full and open competition as possible on all purchases and sales.

3. Keep informed of current developments in the field of purchasing, prices, market conditions and new products, and secure for the City the benefits of research done in the field of purchasing by other governmental jurisdictions, national technical societies, trade associations, and by private businesses and organizations.

4. Prepare, adopt and maintain a vendors' catalog file. Said catalog shall be filed according to materials and shall contain descriptions of vendors' commodities, prices, and discounts.

5. Exploit the possibilities of buying "in bulk" so as to take full advantage of discounts.

6. Act so as to procure for the City all federal and state tax exemptions to which it is entitled.

7. Have the authority to declare vendors who default on their quotations irresponsible bidders and to disqualify them from receiving any business from the municipality for a stated period of time.

25.030. Requisitions and estimates. Each City department or agency shall file with the City Clerk detailed requisitions or estimates of their requirements in supplies and contractual services in such manner, at such times, and for such future periods as the City Clerk shall prescribe.

1. A City department or agency shall not be prevented from filing, in the same manner, with the City Clerk at any time a requisition or estimate for any supplies and contractual services, the need for which was not foreseen when the detailed estimates were filed.

2. The City Clerk shall examine each requisition or estimate and shall have the authority to revise it as to quantity, quality, or estimated cost.

25.040. Conflict of interest. No officer or employee of the City shall transact any business in his official capacity with any business entity of which he is an officer, agent or member or in which he owns a substantial interest; nor shall he make any personal investments in any enterprise which will create a substantial conflict between his private interest and the public interest; nor shall he or any firm or business entity of which he is an officer, agent or member, or the owner of substantial interest, sell any goods or services to any business entity which is licensed by or regulated in any manner by the City.

25.050. Same; officers and employees not to deal with certain entities. No officer or employee of this City shall enter into any private business transaction with any person or entity that has a matter pending or to be pending upon which the officer or employee is or will be called upon to render a decision or pass judgment. If any officer or employee is already engaged in the business transaction at the time that a matter arises, he shall be disqualified from rendering any decision or passing any judgment upon the same.

25.060. Same; penalties. Any person who violates the provisions of Section 25.040 or Section 25.050 shall, upon conviction thereof, be punished as provided in Chapter 13 of this Code.

25.070. Gifts and rebates. The City Clerk and every other officer and employee of the City are expressly prohibited from accepting, directly or indirectly, from any person or company, firm or corporation to which any purchase order or contract is, or might be awarded, any rebate, gift, money, or anything of value whatsoever, except where given for the use and benefit of the City. Violation of the provisions of this section shall upon conviction thereof be punished as provided in Chapter 13 of this Code.

25.080. Competitive bidding required. All purchases of, and contracts for supplies and contractual services, and all sales of personal property which has become obsolete and unusable shall, except as specifically provided herein, be based wherever possible on competitive bids.

25.090. Formal contract procedure. All supplies and contractual services, except as otherwise provided in this chapter, when the estimated cost thereof shall exceed Five Thousand and No/100 (\$5,000.00) Dollars, shall be purchased by formal, written contract from the lowest responsible bidder, after due notice inviting proposals. All sales of

personal property which has become obsolete and unusable, when the estimated value shall exceed Five Thousand and No/100 (\$5,000.00) Dollars, shall be sold by formal written contract to the highest responsible bidder, after due notice inviting proposals.

25.100. Notice defined. The notice required by the preceding section shall consist of the following:

1. Notice inviting bids shall be published once in at least one official newspaper of the City and at least five (5) days preceding the last day set for the receipt of proposals. The newspaper notice required herein shall include a general description of the articles to be purchased or sold, shall state where bid blanks and specifications may be secured and the time and place for opening bids.

2. The City Clerk shall also solicit sealed bids from all responsible suppliers who have requested their names to be added to a "Bidders' List" which the clerk shall maintain, by sending them a copy of such newspaper notice or such other notice as will acquaint them with the proposed purchase or sale. In any case, invitations sent to the vendors on the bidders' list shall be limited to commodities that are similar in character and ordinarily handled by the trade group to which the invitations are sent.

3. The City Clerk shall also advertise all pending purchases or sales by a notice posted on the public bulletin board in the City Hall.

4. The City Clerk shall also solicit sealed bids by:

- a. Direct mail request to prospective vendors, and
- b. By telephone, as may seem to him to be in the best interest of the City.

25.110. Bid opening procedure. Bids shall be submitted sealed to the City Clerk and shall be identified on the envelope. They shall be opened in public at the time and place stated in the public notices. A tabulation of all bids received shall be posted for public inspection.

25.120. Lowest responsible bidder. Contracts shall be awarded to the lowest responsible bidder. Bids shall not be accepted from, nor contracts awarded, to a contractor who is in default on the payment of taxes, licenses or other monies due the City. In determining "lowest responsible bidder" in addition to price, the following shall be considered:

1. The ability, capacity and skill of the bidder to perform the contract or provide the service required;
2. Whether the bidder can perform the contract or provide the service promptly, or within the time specified, without delay or interference;

3. The character, integrity, reputation, judgment, experience and efficiency of the bidder;
4. The quality of performance of previous contracts or services;
5. The previous and existing compliance by the bidder with laws and ordinances relating to the contract or service;
6. The sufficiency of the financial resources and ability of the bidder to perform the contract or provide the service;
7. The quality, availability and adaptability of the supplies, or contractual services, to the particular use required;
8. The ability of the bidder to provide future maintenance and service for the use of the subject of the contract;
9. The number and scope of conditions attached to the bid.

25.125. Bids accepted. All bids shall be accepted or rejected by the Board of Aldermen. When the award is not given to the lowest bidder, a full and complete statement of the reasons for placing the order elsewhere shall be entered upon the journal of the board.

25.130. Tie bids. If all bids received or the lowest bids received are for the same total amount or unit price, quality and service being equal, the contract shall be awarded to a local bidder.

1. Where there is no local low bidder, the award shall be made on the basis of a drawing of lots, to be held in public.

25.140. Open market procedure. All purchases of supplies and contractual services, and all sales of personal property which has become obsolete and unusable for which competitive bidding is not required by Section 25.090 of this Code shall be made in the open market, without newspaper advertisement and without observing the procedure prescribed by Section 25.110 for the award of formal contracts.

1. All open market purchases shall, when over Five Hundred and No/100 (\$500.00) Dollars in amount, be based on at least three (3) competitive bids, and shall be awarded to the lowest responsible bidder in accordance with the standards set forth in Section 25.120.

2. The City shall solicit bids by:
 - a. direct mail request to prospective vendors;

- b. by telephone, and
 - c. by public notice posted on the bulletin board of the City Hall.
3. The City Clerk shall keep a record of all open market orders and bids submitted in competition thereon, and such records shall be open to public inspection.

25.150. Emergency purchases. In case of an apparent emergency which requires immediate purchase of supplies or contractual services, the Board of Aldermen may authorize the purchase at the lowest obtainable price, any supplies or contractual services regardless of the amount of the expenditure. A full explanation of the circumstances of an emergency purchase shall be recorded in the journal of the Board of Aldermen.

25.160. Cooperative procurement. To the maximum extent practicable the purchases of this City shall be made under the provisions of the Missouri State - Local Technical Services Act. The provisions of this chapter requiring competitive bidding at the local level shall not apply to such purchases.

25.200 Financial Interest Disclosures. (Amended by Ordinance 1010, Passed & Effective 10/20/15)

1. Declaration of Policy. The proper operation of municipal government requires that public officials and employees be independent, impartial, and responsible to the people; that government decisions and policy be made in the proper channels of the governmental structure; that public office not be used for personal gain; and that the public have confidence in the integrity of its government. In recognition of these goals, there is hereby established a procedure for disclosure by certain officials and employees of private financial or other interest in matters affecting the city.
2. Conflicts of Interest. The Mayor or any member of the Board of Aldermen who has a substantial personal or private interest, as defined by state law, in any bill shall disclose on the records of the Board of Aldermen the nature of his interest and shall disqualify himself from voting on any matters relating to this interest.
3. Disclosure Reports. Each elected official and the City Clerk shall disclose the following information by May 1 if any such transactions were engaged in during the previous calendar year:
 - a. For such person and all persons within the first degree of consanguinity or affinity of such person, the date and identities of the parties to each transaction with a total value in excess of five hundred and no/100 (\$500.00) dollars, if any, that such person had with the political subdivision, other than compensation received as an employee or payment of any tax, fee, or penalty due to the political subdivision, and other than transfers for no consideration to the political

subdivision; and

- b. The date and the identities of the parties to each transaction known to the person with a total value in excess of five hundred and no/100 (\$500.00) dollars, if any, that any business entity in which such person had a substantial interest, had with the political subdivision, other than payment of any tax, fee, or penalty due to the political subdivision or transactions involving payment for providing utility service to the political subdivision, and other than transfers for no consideration to the political subdivision; and
 - c. The City Clerk shall also disclose by May 1 for the previous calendar year, the following information:
 - i. The name and address of each of the employers of such person of such person from whom income of one thousand and no/100 (\$1,000.00) dollars or more was received during the year covered by the statement.
 - ii. The name and address of each sole proprietorship that he owned; the name, address and the general nature of the business conducted of each general partnership and joint venture in which he was a partner or participant; the name and address of each partner or co-participant for each partnership or joint venture, unless such names and addresses are filed by the partnership or joint venture with the Secretary of State; the name and address and general nature of the business conducted of any closely held corporation or limited partnership in which the person owned ten (10%) percent or more of any class of the outstanding stock or limited partnership units; and the name of any publicly traded corporation or limited partnership that is listed on a regulated stock exchange or automated quotation system in which the person owned two (2%) percent or more of any class of outstanding stock, limited partnership units, or other equity interests; and
 - iii. The name and address of each corporation for which such person served in the capacity of a director, officer, or receiver.
4. Filing of Reports. The reports shall be filed with the City Clerk and with the Ethics Commission. The reports shall be available for public inspection and copying during normal business hours.
 5. When Filed. The financial interest statements shall be filed at the following times, but no person is required to file more than one financial interest statement in any calendar year;
 - a. Each person appointed to office shall file the statement within thirty (30)

days of such appointment or employment;

- b. Every other person required to file a financial interest statement shall file the statement annually, not later than May 1, and the statement shall cover the calendar year ending immediately preceding December 31; provided that any member of the Board of Aldermen may supplement the financial interest statement to report additional interests acquired after December 31 of the covered year until the date of filing of the financial interest statement.
6. Filing of Ordinance. The City Clerk shall send a certified copy of this ordinance to the Missouri Ethics Commission within ten (10) days of its adoption.
7. Effective Date. This ordinance shall be in full force and effect from and after the date of its passage and approval and shall remain in effect until amended or repealed by the Board of Aldermen.